

**REPORT OF THE AUDIT OF THE  
LINCOLN COUNTY  
CLERK**

**For The Year Ended  
December 31, 2006**



**CRIT LUALLEN  
AUDITOR OF PUBLIC ACCOUNTS  
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## **EXECUTIVE SUMMARY**

### **AUDIT EXAMINATION OF THE LINCOLN COUNTY CLERK**

**For The Year Ended  
December 31, 2006**

The Auditor of Public Accounts has completed the Lincoln County Clerk's audit for the year ended December 31, 2006. Based upon the audit work performed, the financial statement presents fairly in all material respects, the revenues, expenditures, and excess fees in conformity with the regulatory basis of accounting.

#### **Financial Condition:**

Excess fees increased by \$11,740 from the prior year, resulting in excess fees of \$43,682 as of December 31, 2006. Revenues increased by \$249,528 from the prior year and expenditures increased by \$237,788.

#### **Debt Obligations:**

Capital lease agreements totaled \$12,048 as of December 31, 2006. Future principal payments of \$12,048 are needed to meet these obligations.

#### **Deposits:**

The County Clerk's deposits were insured and collateralized by bank securities.



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CRIT LUALLEN  
AUDITOR OF PUBLIC ACCOUNTS

The Honorable Ronald W. Gilbert, Lincoln County Judge/Executive  
The Honorable George O. Spoonamore, IV, Lincoln County Clerk  
Members of the Lincoln County Fiscal Court

Independent Auditor's Report

We have audited the accompanying statement of revenues, expenditures, and excess fees - regulatory basis of the County Clerk of Lincoln County, Kentucky, for the year ended December 31, 2006. This financial statement is the responsibility of the County Clerk. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County Clerk's office prepares the financial statement on a regulatory basis of accounting that demonstrates compliance with the laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the revenues, expenditures, and excess fees of the County Clerk for the year ended December 31, 2006, in conformity with the regulatory basis of accounting described in Note 1.

In accordance with Government Auditing Standards, we have also issued our report dated August 24, 2007 on our consideration of the County Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.



The Honorable Ronald W. Gilbert, Lincoln County Judge/Executive  
The Honorable George O. Spoonamore, IV, Lincoln County Clerk  
Members of the Lincoln County Fiscal Court

This report is intended solely for the information and use of the County Clerk and Fiscal Court of Lincoln County, Kentucky, and the Commonwealth of Kentucky and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Crit Luallen", with a long horizontal flourish extending to the right.

Crit Luallen  
Auditor of Public Accounts

August 24, 2007



LINCOLN COUNTY  
 GEORGE O. SPOONAMORE, IV, COUNTY CLERK  
STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS

For The Year Ended December 31, 2006

Revenues

Libraries and Archives Grant	\$ 5,643
State Fees For Services	6,280
Fiscal Court	960

Licenses and Taxes:

Motor Vehicle-

Licenses and Transfers	\$ 541,067
Usage Tax	727,220
Tangible Personal Property Tax	1,569,082

Other-

Fish and Game Licenses	3,101
Marriage Licenses	6,590
Deed Transfer Tax	71,948
Delinquent Tax	213,258
	3,132,266

Fees Collected for Services:

Recordings-

Deeds, Easements, and Contracts	19,349
Real Estate Mortgages	44,728
Chattel Mortgages and Financing Statements	66,051
Powers of Attorney	1,433
All Other Recordings	24,356
Affordable Housing Trust Fund	6,888

Charges for Other Services-

Candidate Filing Fees	2,540
Copywork	1,764
	167,109

Other:

Notary Fees	7,672
Lien Fees/Late Fees	7,984
Returned Check Fees/Redeposits	3,250
Miscellaneous	6,546
	25,452

Interest Earned	1,464
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Total Revenues	3,339,174
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The accompanying notes are an integral part of this financial statement.

LINCOLN COUNTY  
 GEORGE O. SPOONAMORE, IV, COUNTY CLERK  
 STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS  
 For The Year Ended December 31, 2006  
 (Continued)

Expenditures

Payments to State:

Motor Vehicle-

Licenses and Transfers \$ 413,185

Usage Tax 707,298

Tangible Personal Property Tax 577,126

Licenses, Taxes, and Fees-

Delinquent Tax 24,682

Legal Process Tax 19,494

Affordable Housing Trust Fund 6,888

Miscellaneous 4,596 \$ 1,753,269

Payments to Fiscal Court:

Tangible Personal Property Tax 144,464

Delinquent Tax 20,375

Deed Transfer Tax 65,206 230,045

Payments to Other Districts:

Tangible Personal Property Tax 786,389

Delinquent Tax 105,621 892,010

Payments to Sheriff

2,016

Payments to County Attorney

29,140

Operating Expenditures:

Personnel Services-

Deputies' Salaries 142,772

Employee Benefits-

Employer's Paid Health Insurance 54,800

Other Payroll Expenditures 51,636

Contracted Services-

Fish and Game 3,095

Advertising 180

Libraries and Archives Grant Expenditures 5,643

Materials and Supplies-

Office Supplies 13,981

Other Charges-

Conventions and Travel 1,366

Dues 770

The accompanying notes are an integral part of this financial statement.

LINCOLN COUNTY  
 GEORGE O. SPOONAMORE, IV, COUNTY CLERK  
 STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS  
 For The Year Ended December 31, 2006  
 (Continued)

Expenditures (Continued)

Operating Expenditures (Continued):

Other Charges- (Continued)

Postage	\$	6,155	
Maintenance Agreement		14,624	
Refunds		19,325	
Miscellaneous		<u>1,724</u>	\$ 316,071

Total Expenditures		<u>\$ 3,222,551</u>
Net Revenues		116,623
Less: Statutory Maximum		<u>69,341</u>
Excess Fees		47,282
Less: Expense Allowance		<u>3,600</u>
Excess Fees Due County for 2006		43,682
Payment to Fiscal Court - December 31, 2006		<u>42,000</u>
Balance Due Fiscal Court at Completion of Audit *		<u><u>\$ 1,682</u></u>

\* Note - The County Clerk presented a check to the County Treasurer for the balance due Fiscal Court on September 11, 2007.

The accompanying notes are an integral part of this financial statement.

LINCOLN COUNTY  
NOTES TO FINANCIAL STATEMENT

December 31, 2006

Note 1. Summary of Significant Accounting Policies

A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of revenues over expenditures to facilitate management control, accountability, and compliance with laws.

B. Basis of Accounting

KRS 64.820 directs the fiscal court to collect any amount, including excess fees, due from the County Clerk as determined by the audit. KRS 64.152 requires the County Clerk to settle excess fees with the fiscal court by March 15 each year.

The financial statement has been prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this regulatory basis of accounting, revenues and expenditures are generally recognized when cash is received or disbursed with the exception of accrual of the following items (not all-inclusive), at December 31 that may be included in the excess fees calculation:

- Interest receivable
- Collection on accounts due from others for 2006 services
- Reimbursements for 2006 activities
- Payments due other governmental entities for December tax and fee collections and payroll
- Payments due vendors for goods or services provided in 2006

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the County Clerk's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

LINCOLN COUNTY  
NOTES TO FINANCIAL STATEMENT  
December 31, 2006  
(Continued)

Note 2. Employee Retirement System

The county officials and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost-sharing, multiple-employer, defined benefit pension plan that covers all eligible full-time employees and provides for retirement, disability, and death benefits to plan members.

Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5.0 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 10.98 percent for the first six months and 13.19 percent for the last six months of the year.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report which is a matter of public record. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, Kentucky 40601-6124, or by telephone at (502) 564-4646.

Note 3. Deposits

The County Clerk maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the County Clerk and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the County Clerk's deposits may not be returned. The County Clerk does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of December 31, 2006, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

LINCOLN COUNTY  
NOTES TO FINANCIAL STATEMENT  
December 31, 2006  
(Continued)

Note 4. Libraries And Archives Grant

The County Clerk received a local records microfilming grant from the Kentucky Department for Libraries and Archives in the amount of \$8,420. Funds totaling \$10 were received as interest and funds totaling \$5,643 were expended during the year. The unexpended grant balance was \$2,787 as of December 31, 2006.

Note 5. Leases

- A. The Office of the County Clerk was committed to a lease agreement with Bamill, LLC (d/b/a Office Equipment Rental Company) for a copier. The agreement requires a monthly payment of \$194 for 36 months to be completed on May 1, 2009. The remaining principal balance of the agreement was \$5,424 as of December 31, 2006.
- B. The Office of the County Clerk was committed to a lease agreement with Pitney Bowes for a postage meter. The agreement requires a quarterly payment of \$414 for 60 months to be completed on September 30, 2010. The remaining principal balance of the agreement was \$6,624 as of December 31, 2006.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND  
ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL  
STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS







CRIT LUALLEN  
AUDITOR OF PUBLIC ACCOUNTS

The Honorable Ronald W. Gilbert, Lincoln County Judge/Executive  
The Honorable George O. Spoonamore, IV, Lincoln County Clerk  
Members of the Lincoln County Fiscal Court

Report On Internal Control Over Financial Reporting And  
On Compliance And Other Matters Based On An Audit Of The Financial  
Statement Performed In Accordance With Government Auditing Standards

We have audited the statement of revenues, expenditures, and excess fees - regulatory basis of the Lincoln County Clerk for the year ended December 31, 2006, and have issued our report thereon dated August 24, 2007. The County Clerk's financial statement is prepared in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Lincoln County Clerk's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the Lincoln County Clerk's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County Clerk's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with the regulatory basis of accounting such that there is more than a remote likelihood that a misstatement of the entity's financial statement that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statement will not be prevented or detected by the entity's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.



Compliance And Other Matters

As part of obtaining reasonable assurance about whether the Lincoln County Clerk's financial statement for the year ended December 31, 2006, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of management, the Lincoln County Fiscal Court, and the Kentucky Governor's Office for Local Development and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Crit Luallen", with a stylized flourish at the end.

Crit Luallen  
Auditor of Public Accounts

August 24, 2007

